

## St Frideswide's

### **Conservation Area**

- 1. Character Appraisal
- 2. Management Guidelines

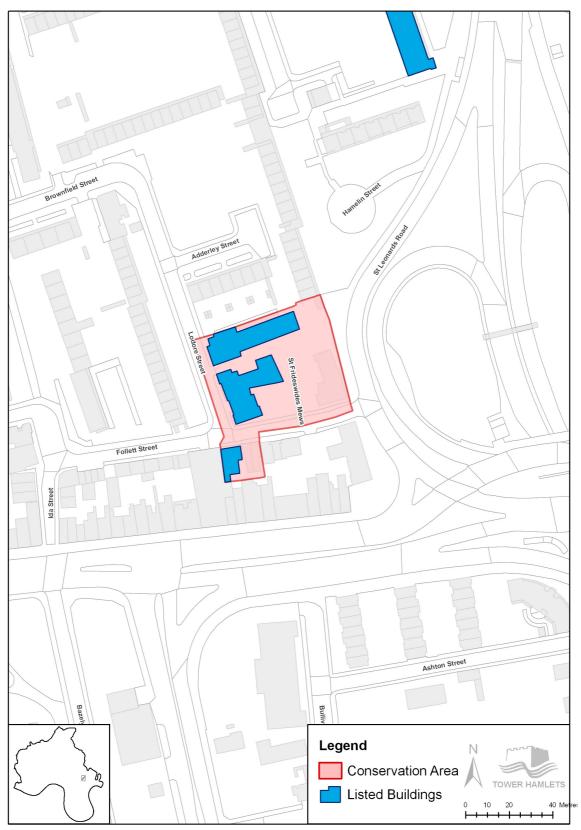
London Borough of Tower Hamlets Adopted by Cabinet: 7<sup>th</sup> March 2007

### Introduction

Conservation Areas are parts of our local environment with special architectural or historic qualities. They are created by the Council, in consultation with the local community, to preserve and enhance the specific character of these areas for everybody.

This guide has been prepared for the following purposes:

- To comply with the Planning (Listed Buildings and Conservation Areas) Act 1990. Section 69(1) states that a conservation area is "an area of special architectural or historic interest, the character or appearance of which it is desirable to preserve or enhance"
- To provide a detailed appraisal of the area's architectural and historic character.
- To provide an overview of planning policy and propose management guidelines on how this character should be preserved and enhanced in the context of appropriate ongoing change.



### ST FRIDESWIDE'S CONSERVATION AREA

This map is indicative only and is not a planning document. For further information please contact the Council.

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### 1. Character Appraisal

### Overview

The St Frideswide's Conservation Area was designated in September 1993. Bounded by Follett Street, Lodore Street and St Leonard's Road, the Conservation Area encompasses the St Frideswide's Mission and associated buildings. This series of locally listed buildings, include the Mission Hall and St Frideswide's Mews, Mission House and the associated Christ Church and 18 Follett Street. Its designation highlights its historic and architectural significance and ensures that its special character is retained.

### **History**

In 1881, resident members of Christ Church College, Oxford resolved to support the establishment of missions in the East End throughout the 19th century, of which Toynbee is the most famous. The purpose of the missions was two-fold - for food provision and to enrich the mind. They were housed in ennobling architecture, and St Frideswide's Mission is an example of this, in a design clearly influenced by the then fashionable Queen Anne Movement.

The founding committee was presided over by the then Dean, Dr H.G Liddell, and the first church consisted of two joint rooms in a house, measuring 20 feet by 12 feet, along Lodore Street. The mission developed slowly, using the cottages already there on the site. By 1892, an aisled church dedicated to St Frideswide had been built on the corner of Follett Street and Lodore Street. The mission attracted the attention of Miss Catherine Phillimore, who paid for the new mission buildings constructed on the same site.

Opened on February 11, 1893, the St Frideswide's Mission House was devoted to a girl's and mother's group, with the western part of the building set aside to house the nuns within an oratory. The clergy of the church lived in the cottages on the north side of Follett Street in Christ Church House. But when this became too small, a new

Clergy House was built on site, on the corner of Follett Street and St Leonard's Road, again to a design by Messrs Clarkson.

The work of the mission continued to expand and in 1899 Miss Phillimore paid for the construction of another building at the present 18 Follett Street, the Jerusalem Coffee House. It was opened in 1900 and later became the Hostel of the Poplar Association for Befriending Girls.

### Character

The character of the St Frideswide's Conservation Area is defined by a group of mid to late 19th century Victorian buildings. Constructed in yellow and red stock brick with stone dressings and slate pitched roofs, the former mission buildings have been internally renovated for residential use. The materials, window details, slate roofs and railings all contribute to the character of this area.

Located opposite to more recently built council estates, the local listings ensure that the area's historical interest and character is protected. The mature trees on Lodore Street make a positive contribution to the quality of the streetscape, and the setting of the St Frideswide buildings.

### **Land Use**

The land use character of the St Frideswide's Conservation Area is predominantly residential. The former St Frideswide's Mission House and Hall were converted and now occupied by residential use.

#### Scale

The existing scale of the area is predominantly low, with the mission buildings ranging between 2-4 storeys.

### **Open Space**

The St Frideswide's Conservation Area is defined by a hard building edge and hence does not contain any significant open space.

### **Views**

Views in the area run along street axes, including the long views through Follett Street (towards All Saints) and Lodore Street. The locally listed building at 18 Follett Street terminates the street view down Lodore Street.

### **Summary**

This is an area of particular special architectural and historic interest, illustrated by its rich history and significant architecture, dating from the 19<sup>th</sup> century. The character and appearance of the area, as described in this appraisal, define its special qualities. There are a few gaps and some minor inappropriate development in the Conservation Area, but overall these have little impact on the qualities that led to its designation.

## 2. Management Guidelines

#### Overview

This Management Plan has been prepared in consultation with the community, to set out the Borough's commitment to high quality management of Conservation Areas and their settings. The Development Design and Conservation Team operates within the context of the Development and Renewal Directorate of the Council, alongside Major Projects, Development Control, Strategy and Building Control.

Areas are as much about history, people, activities and places as they are about buildings and spaces. Preserving and enhancing the Borough's architectural and historic built heritage over the next decades is of vital importance in understanding the past and allowing it to inform our present and future.

Conservation Areas also promote sustainability in its widest sense. The Council is committed to this in Policy CP3 of the Core Strategy its Local Development Framework (LDF). The re-use of historic buildings and places is environmentally responsible as it protects the energy and resources embodied in them and combats global warming.

Consideration of appropriate amendments to the boundary of the Conservation Area, and recommendations for additions to the register of listed buildings, either the statutory or local list, will be considered by the Council.

### Who is this document for?

This is an inclusive document which will engage with many different people and organisations. It will depend on the support of the community to achieve its objectives. It is aimed primarily at the residents, businesses, developers and others living and working in the area. The Conservation Area belongs to its residents, as well as the whole community, and their priorities will be reflected in these documents after the consultation process.

The document has also been prepared to align conservation objectives within different parts of the council, and provide a single point of reference for the management of the area. It represents our shared commitment to conserve the special architectural and historic character, and to help manage sensitive new development and refurbishment where appropriate to successfully preserve and enhance the quality and character of the area.

### **Outline Guidance on Applications**

Before carrying out any work in this area, you will need to apply for consent even for minor work such as replacing railings. These consents include planning, listed building and Conservation Area consent, as well as others for work such as felling trees.

When planning applications in a Conservation Area are decided, the planning authority will pay special attention to whether the character of the area is preserved or enhanced. The character of St Frideswide's is described in detail in the Appraisal in the first part of this document.

In St Frideswide's, as in other Conservation Areas, planning controls are more extensive than normal. Consent is required to demolish any building, and a higher standard of detail and information is required for any application. When applying for listed building consent, please note that all parts of the building, including its interior walls, ceilings and all other internal features, are protected. Some buildings are nationally (statutorily) listed, and some are locally listed by the Borough to indicate buildings that the Borough wishes to protect.

The exact information required will vary with each application, but in general applications must include:

- A clear design statement explaining the reasons behind the various architectural, masterplanning or other design decisions.
- Contextual plans, sections and elevations of existing buildings

- Drawings, including construction details, produced at larger scale (eg. 1:50 or 1:20) clearly indicating the nature of the work proposed.
- Additional detail regarding materials and construction.
- Photos of the condition of existing building (including details where appropriate).

More details are available on the Tower Hamlets website. If in any doubt, the Council welcomes and encourages early requests for advice or information.

When alterations are proposed to listed buildings, complying with the building regulations can be particularly complex, and early consideration of building control issues can help identify potential problems early in the process.

# Policies Relevant to the Conservation Area and how they are Implemented:

Any new development should have regard to national, regional and local planning policy.

- At the national level, the Planning (Listed Buildings and Conservation Areas) Act 1990 places a duty on Tower Hamlets to designate Conservation Areas in "areas of special architectural or historic interest", and to formulate and publish proposals for the preservation and enhancement of its Conservation Areas. National policy for planning and the historic environment is set out in Planning Policy Guidance 15 (PPG15).
- At the regional level, policy 4B.1 of the London Spatial Development Strategy (or London Plan) states that 'The Mayor will seek to ensure that developments ... respect London's built heritage.'
- At the local level, the new Local Development Framework (LDF) of Tower Hamlets states that 'the Council will protect and enhance the historic environment of the borough'. This is described in detail in policy CP49 of the Core Strategy of the LDF. In addition, applicants should note policy CP46 to ensure that access issues are properly addressed in work carried out in a Conservation Area.

- The area is very close to two strategic routes the Blackwall Tunnel Approach to the east and East India Dock Road to the south.
- The adjacent buildings to the north of East India Dock road are designated as a secondary frontage within the District Centre.

### **Listed Buildings in the Conservation Area**

### **Locally Listed Building**

- St Frideswides Mission Hall, Lodore Street
- Tabard Court, 1 Lodore Street
- 18 Follett Street

### **Highways and Transportation Issues**

The quality of the streetscape, the surface materials, street furniture and other features can all be integral parts of the character of Conservation Areas. Any work carried out should respect this historic character. Anyone involved in development which impacts on public spaces should refer to the Council's Street Design Guide, TfL's own Streetscape Guidance and English Heritage's 'Streets for All' document. The ongoing cost of maintenance should also be considered carefully.

Despite the major routes in the surrounding area, the key streets within the Conservation Area – Follett St and Lodore St – are both quiet and residential in character.

Works by statutory services (gas, electricity, water etc) have the potential to damage historic ground surfaces or ancient underground structures. Early consultation with the conservation team is encouraged for any works.

### **Opportunities and Potential for Enhancement**

There is potential for the surrounding public realm to be enhanced, to improve the setting of the locally listed buildings. Improvements should be subtle, and respect the quality and character of the surrounding buildings.

While the mission buildings are largely intact, there has been development in the area which was not sensitive to these buildings, and any future redevelopment or refurbishment of adjacent sites should respect the historic buildings in the area.

### **Trees, Parks and Open Spaces**

There are no parks or open spaces in this small Conservation Area, although as described in the Appraisal, the trees on Lodore St make a positive contribution to the quality of the street.

All trees in Conservation Areas are protected, and some trees are also covered by Tree Preservation Orders (TPO's). Notice must be given to the authority before works are carried out to any tree in the Conservation Area, and some works require specific permission. More information can be found in the Council's Guide to Trees, and on the Tower Hamlets website. Carrying out works to trees without the necessary approval can be a criminal offence, and the Council welcomes early requests for advice.

### **Equalities:**

Valuing diversity is one of the Council's core values, and we take pride in being one of the most culturally rich and diverse boroughs in the UK. This core value has driven the preparation of this document and will continue to inform changes to this document in the future. These values will also inform changes to buildings and places where this document provides guidance to ensure inclusivity for all sections of the community.

This Character Appraisal and Management Guidelines will support the Council's aims:

a strong spirit of community and good race relations in Tower Hamlets.

- to get rid of prejudice, discrimination and victimisation within the communities we serve and our workforce
- to make sure that the borough's communities and our workforce are not discriminated against or bullied for any reason, including reasons associated with their gender, age, ethnicity, disability, sexuality or religious belief.

Please contact us if you feel that this document could do more to promote equality and further the interests of the whole community.

### **Publicity**

The existence of the Conservation Area will be promoted locally to raise awareness of current conservation issues and to invite contributions from the community.

## Consideration of Resources Needed to Conserve the Historic Environment:

The most effective way to secure the historic environment is to ensure that buildings can continue to contribute to the life of the local community, preferably funding their own maintenance and refurbishment. Commercial value can be generated directly from the building, through its use as a dwelling or office, or through its role in increasing the attractiveness of the area to tourists and visitors. However, it should be noted that economic reasons alone will not in themselves justify the demolition or alteration of a building in a Conservation Area. The Council will consider grant aid to historic buildings and places.

In order to meet today's needs without damaging the historic or architectural value of a building, a degree of flexibility, innovation and creative estate management may be required.

### **Ongoing Management and Monitoring Change:**

To keep a record of changes within the area, dated photographic surveys of street frontages and significant buildings and views will be made every 5 years. Also, public meetings will be held every 5 years to maintain communications between all stakeholders and identify new opportunities and threats to the Conservation Area as they arise.

The Council recognises the contribution of the local community in managing Conservation Areas, and will welcome proposals to work collaboratively to monitor and manage the area.

In addition, the Borough's Annual Monitoring Report, prepared with the new Local Development Framework, will assess progress on the implementation of the whole Local Development Scheme, including policies relevant to conservation.

### **Enforcement Strategy:**

Appropriate enforcement, with the support of the community, is essential to protect the area's character. The Council will take prompt action against those who carry out unauthorised works to listed buildings, or substantial or complete demolition of buildings within a Conservation Area. Unauthorised work to a listed building is a criminal offence and could result in a fine and/or imprisonment. Likewise, unauthorised substantial or complete demolition of a building within a Conservation Area is also illegal. It is therefore essential to obtain Conservation Area or Listed Building Consent before works begin.

If listed buildings are not maintained in good repair, then the Council can step in to ensure that relevant repairs are carried out. In some circumstances, the Council itself may undertake essential repairs and recover the cost from the owner. The Council has powers of compulsory purchase, if necessary to protect Listed Buildings.

The Council will enforce conservation law wherever necessary, and will consider the introduction of Article 4 Directions to remove Permitted Development Rights where appropriate.

### **Further Reading and Contacts**

- The Survey of London, volume 43: Poplar, Blackwall and the Isle of Dogs.
- The Buildings of England (London 5: East). Cherry, O'Brien and Pevsner.

The Council encourages and welcomes discussions with the community about the historic environment and the contents of this document. Further guidance on all aspects of this document can be obtained on our website at www.towerhamlets.gov.uk or by contacting:

Tel: 020 7364 5009

Email: dr.majorprojects@towerhamlets.gov.uk

This document is also available in Libraries, Council Offices and Idea Stores in the Borough.

For a translation, or large print, audio or braille version of this document, please telephone 0800 376 5454. Also, if you require any further help with this document, please telephone 020 7364 5372.

Also, you may wish to contact the following organizations for further information:

English Heritage <a href="https://www.english-heritage.org.uk">www.english-heritage.org.uk</a>
The Georgian Group <a href="https://www.georgiangroup.org.uk">www.georgiangroup.org.uk</a>
Victorian Society <a href="https://www.victorian-society.org.uk">www.victorian-society.org.uk</a>
20<sup>th</sup> Century Society <a href="https://www.c20society.org.uk">www.c20society.org.uk</a>

Society for the Protection of Ancient Buildings www.spab.org.uk

### **Listed Buildings at Risk:**

At this time we are not aware of any listed buildings at risk in the Conservation Area.

### Any other threats to the Conservation Area

The Conservation Area is bounded to the east by the Blackwall Tunnel Approach Road. This cuts the area off from its hinterland. Connectivity to the surrounding area, particularly Blackwall, needs to be addressed.

### **Priorities for Action (1-5)**

- 1. Prepare and implement plan for greening the environment.
- 2. Reinstate historic street surfaces and furniture.
- 3. Improve / enhance pedestrian links to and from the Conservation Area.
- 4. Produce Stakeholder's Guide.
- 5. Seek improvements around the edge of the Conservation Area to enhance setting.