# Appendix A: Self-assessment form

This self-assessment form should be completed by the complaints officer and it must be reviewed and approved by the landlord’s governing body at least annually.

Once approved, landlords must publish the self-assessment as part of the annual complaints performance and service improvement report on their website. The governing body’s response to the report must be published alongside this.

Landlords are required to complete the self-assessment in full and support all statements with evidence, with additional commentary as necessary.

We recognise that there may be a small number of circumstances where landlords are unable to meet the requirements, for example, if they do not have a website. In these circumstances, we expect landlords to deliver the intentions of the Code in an alternative way, for example by publishing information in a public area so that it is easily accessible.

# Section 1: Definition of a complaint

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 1.2 | A complaint must be defined as:  *‘an expression of dissatisfaction, however made, about the standard of service, actions or lack of action by the landlord, its own staff, or those acting on its behalf, affecting a resident or group of residents.’* | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 3 and website | We have adopted this definition in our Complaints Policy and within staff training. |
| 1.3 | A resident does not have to use the word ‘complaint’ for it to be treated as such. Whenever a resident expresses dissatisfaction landlords must give them the choice to make complaint. A complaint that is submitted via a third party or representative must be handled in line with the landlord’s complaints policy. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 3 | Any enquiry fitting the definition of a complaint will be raised and dealt with as such. We also accept complaints via authorised third party requests as outlined in our Housing Complaints Policy and Procedure. |
| 1.4 | Landlords must recognise the difference between a service request and a complaint. This must be set out in their complaints policy. A service request is a request from a resident to the landlord requiring action to be taken to put something right. Service requests are not complaints, but must be recorded, monitored and reviewed regularly. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 5 | We deal with service requests as a query. This is outlined in our Housing Complaints Policy and Procedure. |
| 1.5 | A complaint must be raised when the resident expresses dissatisfaction with the response to their service request, even if the handling of the service request remains ongoing. Landlords must not stop their efforts to address the service request if the resident complains. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 5 | This has been set out in section 5 of our Housing Complaints Policy and Procedure. |
| 1.6 | An expression of dissatisfaction with services made through a survey is not defined as a complaint, though wherever possible, the person completing the survey should be made aware of how they can pursue a complaint if they wish to. Where landlords ask for wider feedback about their services, they also must provide details of how residents can complain. | Yes | All our transactional surveys are carried out by an independent provider and over the telephone. As part of that process, any resident that expresses dissatisfaction is signposted to the Council’s website or our Housing Service Centre to register a complaint should they choose to. | All our transactional surveys are carried out by an independent provider and over the telephone. As part of that process, any resident that expresses dissatisfaction is signposted to the Council’s website or our Housing Service Centre to register a complaint should they choose to. |

# Section 2: Exclusions

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 2.1 | Landlords must accept a complaint unless there is a valid reason not to do so. If landlords decide not to accept a complaint they must be able to evidence their reasoning. Each complaint must be considered on its own merits | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 5 | Each case is considered on its own merits and exclusions are clearly defined in our Complaints Policy. If we decide not to accept a complaint, we will provide a detailed explanation to the service user setting out the reasons why the matter is not suitable for the complaints process. Complainants have the right to challenge this decision by bringing their complaint to the Housing Ombudsman. |
| 2.2 | A complaints policy must set out the circumstances in which a matter will not be considered as a complaint or escalated, and these circumstances must be fair and reasonable to residents. Acceptable exclusions include:   * The issue giving rise to the complaint occurred over twelve months ago. * Legal proceedings have started. This is defined as details of the claim, such as the Claim Form and Particulars of Claim, having been filed at court. * Matters that have previously been considered under the complaints policy. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 5 | Exclusions set out are consistent with policies of other social landlords. We have also consulted with residents in agreeing these exemptions. |
| 2.3 | Landlords must accept complaints referred to them within 12 months of the issue occurring or the resident becoming aware of the issue, unless they are excluded on other grounds. Landlords must consider whether to apply discretion to accept complaints made outside this time limit where there are good reasons to do so. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 5 | We accept complaints within 12 months of the issue occurring and exercise discretion on accepting complaints which go beyond the 12-month period. We also accept complaints within 12 months of a resident being aware of an issue unless there are other grounds for exemption. |
| 2.4 | If a landlord decides not to accept a complaint, an explanation must be provided to the resident setting out the reasons why the matter is not suitable for the complaints process and the right to take that decision to the Ombudsman. If the Ombudsman does not agree that the exclusion has been fairly applied, the Ombudsman may tell the landlord to take on the complaint. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 5 | If a complaint is not accepted, then a letter is automatically generated from our complaints system providing an explanation.  The following information is also included in all our rejection letters: ‘If you are dissatisfied with this decision, you may wish to take your complaint to the Housing Ombudsman Service: [https://www.housing-ombudsman.org.uk/residents/make-a-complaint/#](https://www.housing-ombudsman.org.uk/residents/make-a-complaint/)  or Telephone: 0300 111 3000’. |
| 2.5 | Landlords must not take a blanket approach to excluding complaints; they must consider the individual circumstances of each complaint. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 5 | If we decide not to accept a complaint, we will provide a detailed explanation to the service user setting out the reasons why the matter is not suitable for the complaints process. Complainants have the right to challenge this decision by bringing their complaint to the Housing Ombudsman. |

# Section 3: Accessibility and Awareness

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 3.1 | Landlords must make it easy for residents to complain by providing different channels through which they can make a complaint. Landlords must consider their duties under the Equality Act 2010 and anticipate the needs and reasonable adjustments of residents who may need to access the complaints process. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 6 and website | We accept complaints from multiple channels to ensure that we support the differing needs of our residents.  We offer different channels to make a complaint:   * Via an e-form on our website * In writing * By phone on 0207 364 5015 * In person at our Residents Hub   All staff responsible for complaints have completed e-learning on dispute resolution and are required to undertake refresher training on equality, diversity, and inclusion.  The Council is also currently developing a customer focused Reasonable Adjustments Policy and a Vulnerable Resident Policy. The latter is expected to be approved at our July Cabinet meeting. |
| 3.2 | Residents must be able to raise their complaints in any way and with any member of staff. All staff must be aware of the complaints process and be able to pass details of the complaint to the appropriate person within the landlord. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 6 and website | We accept complaints from multiple channels to ensure that we support the differing needs of our residents.  We offer different channels to make a complaint:   * Via an e-form on our website * In writing * By phone on 0207 364 5015 * In person at our Residents Hub   All staff responsible for complaints have completed e-learning on dispute resolution and are required to undertake refresher training on equality, diversity, and inclusion.  The Council is also currently developing a customer focused Reasonable Adjustments Policy and a Vulnerable Resident Policy. The latter is expected to be approved at our July Cabinet meeting. |
| 3.3 | High volumes of complaints must not be seen as a negative, as they can be indicative of a well-publicised and accessible complaints process. Low complaint volumes are potentially a sign that residents are unable to complain. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 13 | Whilst we do monitor the volume of complaints, we recognise that volumes in themselves are not an indicator of the service levels we are providing. We therefore ensure our focus is on learning from complaints and identifying areas for improvement. |
| 3.4 | Landlords must make their complaint policy available in a clear and accessible format for all residents. This will detail the two-stage process, what will happen at each stage, and the timeframes for responding. The policy must also be published on the landlord’s website. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) and website | We provide a detailed and summary version of our Housing Complaints Policy and Procedure on our website, together with a video. We also provide a link to the documents in the complaint acknowledgement. |
| 3.5 | The policy must explain how the landlord will publicise details of the complaints policy, including information about the Ombudsman and this Code. | Partly | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 6.1 and website | Copies of our policy and procedure along with our self-assessment are available on the housing section of the Council’s website.  All our acknowledgement emails include a link to our complaints page where residents can access user friendly material on the complaints process. |
| 3.6 | Landlords must give residents the opportunity to have a representative deal with their complaint on their behalf, and to be represented or accompanied at any meeting with the landlord. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 4.1 | We will always accept and progress complaints via authorised third parties. This is covered in our Housing Complaints Policy and Procedure. |
| 3.7 | Landlords must provide residents with information on their right to access the Ombudsman service and how the individual can engage with the Ombudsman about their complaint. | Yes | Website  We also provide this information in our response letters | This is provided in the summary documentation and in the complaint response.  [Taking your complaint further](https://www.towerhamlets.gov.uk/lgnl/council_and_democracy/Complaints/The-complaints-process/Taking-your-complaint-further.aspx) |

# Section 4: Complaint Handling Staff

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 4.1 | Landlords must have a person or team assigned to take responsibility for complaint handling, including liaison with the Ombudsman and ensuring complaints are reported to the governing body (or equivalent). This Code will refer to that person or team as the ‘complaints officer’. This role may be in addition to other duties. | Yes | We have a dedicated Customer Relations Team (CRT), and case handlers assigned to take responsibility for complaints. The team is the primary point of contact for the Ombudsman service and is responsible for ensuring we are compliant with the Complaints Handling Code. | We have a dedicated Customer Relations Team (CRT), and case handlers assigned to take responsibility for complaints. The team is the primary point of contact for the Ombudsman service and is responsible for ensuring we are compliant with the Complaints Handling Code. |
| 4.2 | The complaints officer must have access to staff at all levels to facilitate the prompt resolution of complaints. They must also have the authority and autonomy to act to resolve disputes promptly and fairly. | Yes | The Customer Relations Team sits as part of a wider team responsible for overseeing compliance with the consumer regulations. The team therefore has the necessary access to staff at all levels, including Directors and Heads of Services to ensure there can be a prompt resolution for complaints. The team is relied on for advice and guidance on best practice and staff are encouraged to make recommendations i.e., offer of compensation or other remedial actions to resolve a dispute quickly. | The Customer Relations Team sits as part of a wider team responsible for overseeing compliance with the consumer regulations. The team therefore has the necessary access to staff at all levels, including Directors and Heads of Services to ensure there can be a prompt resolution for complaints. The team is relied on for advice and guidance on best practice and staff are encouraged to make recommendations i.e., offer of compensation or other remedial actions to resolve a dispute quickly. |
| 4.3 | Landlords are expected to prioritise complaint handling and a culture of learning from complaints. All relevant staff must be suitably trained in the importance of complaint handling. It is important that complaints are seen as a core service and must be resourced to handle complaints effectively | Yes | Performance and learning from complaints are reported through our internal governance structures. This includes reports to the Corporate Director for Housing & Regeneration, the Cabinet Member for Housing, and the Mayor. In addition, reports are also presented to our strategic resident forums and may also be called in by the Council’s Housing Scrutiny function.  We promote the Housing Ombudsman’s principles of dispute resolution. Training is delivered to all complaint handlers in line with the Code. Training is also provided to all other staff for awareness and the importance of complaint prevention. Peer checks are undertaken by Customer Relations Team to ensure responses are empathetic and easy to understand. | Performance and learning from complaints are reported through our internal governance structures. This includes reports to the Corporate Director for Housing & Regeneration, the Cabinet Member for Housing, and the Mayor. In addition, reports are also presented to our strategic resident forums and may also be called in by the Council’s Housing Scrutiny function.  We promote the Housing Ombudsman’s principles of dispute resolution. Training is delivered to all complaint handlers in line with the Code. Training is also provided to all other staff for awareness and the importance of complaint prevention. Peer checks are undertaken by Customer Relations Team to ensure responses are empathetic and easy to understand. |

# Section 5: The Complaint Handling Process

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 5.1 | Landlords must have a single policy in place for dealing with complaints covered by this Code. Residents must not be treated differently if they complain. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) | We have a single housing policy, and this also sits alongside the Council’s Corporate Complaints Policy. |
| 5.2 | The early and local resolution of issues between landlords and residents is key to effective complaint handling. It is not appropriate to have extra named stages (such as ‘stage 0’ or ‘informal complaint’) as this causes unnecessary confusion. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) | We operate a two stage complaints policy in line with the Complaints Handling Code.  We ensure all contact is recorded on our internal systems for quality assurance and audit purposes and encourage early resolution through the established two stage process. |
| 5.3 | A process with more than two stages is not acceptable under any circumstances as this will make the complaint process unduly long and delay access to the Ombudsman. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 8 | We aim to acknowledge Stage one complaints within two working days of receiving them and no later than five working days after receipt.  We also have a Stage 2 escalation protocol which acts on the request for an escalation but also flags to the service area to work with the resident to get any outstanding issues resolved. |
| 5.4 | Where a landlord’s complaint response is handled by a third party (e.g. a contractor or independent adjudicator) at any stage, it must form part of the two stage complaints process set out in this Code. Residents must not be expected to go through two complaints processes. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | Repairs contractors assist with Stage 1 complaints, but all responses are reviewed by internal staff and approved by the Head of Service for Repairs to ensure compliance. We also ensure that contractors are working to the Housing Ombudsman’s requirements and timelines. |
| 5.5 | Landlords are responsible for ensuring that any third parties handle complaints in line with the Code. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | All third-party contractors that may have role in supporting complaints handling are bound by our Housing Complaints Policy and Procedure. |
| 5.6 | When a complaint is logged at Stage 1 or escalated to Stage 2, landlords must set out their understanding of the complaint and the outcomes the resident is seeking. The Code will refer to this as “the complaint definition”. If any aspect of the complaint is unclear, the resident must be asked for clarification. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | A generic acknowledgement is sent setting out that the case investigator will contact the complainant within 2 working days.  It is at this phone call stage, that the case owner sets out their understanding of the complaint and the outcome the resident is seeking. This is then confirmed within the Stage 1 response. |
| 5.7 | When a complaint is acknowledged at either stage, landlords must be clear which aspects of the complaint they are, and are not, responsible for and clarify any areas where this is not clear. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | As part of our call-back to residents, staff are expected to have conversations on what outcomes may be realistic. Training on conflict management is also provided for staff to support them with having difficult conversations. |
| 5.8 | At each stage of the complaints process, complaint handlers must:   1. deal with complaints on their merits, act   independently, and have an open mind;   1. give the resident a fair chance to set out   their position;   1. take measures to address any actual or   perceived conflict of interest; and   1. consider all relevant information and   evidence carefully. | Yes | Staff are trained to ensure that they remain fair and impartial during an investigation. Our internal systems provide record keeping for all decisions and how these were reached.  All responses are quality checked by the Head of Service to ensure that information and evidence is used to decide upon the outcome in an impartial way.  The Customer Relations Team carry out spot checks as part of their monthly audits to ensure impartiality. | Staff are trained to ensure that they remain fair and impartial during an investigation. Our internal systems provide record keeping for all decisions and how these were reached.  All responses are quality checked by the Head of Service to ensure that information and evidence is used to decide upon the outcome in an impartial way.  The Customer Relations Team carry out spot checks as part of their monthly audits to ensure impartiality. |
| 5.9 | Where a response to a complaint will fall outside the timescales set out in this Code, the landlord must agree with the resident suitable intervals for keeping them informed about their complaint. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | Generally, this is done, using corrective actions and To Do’s in our complaint system. Timescales are provided in the acknowledgement. |
| 5.10 | Landlords must make reasonable adjustments for residents where appropriate under the Equality Act 2010. Landlords must keep a record of any reasonable adjustments agreed, as well as a record of any disabilities a resident has disclosed. Any agreed reasonable adjustments must be kept under active review. | Yes | A Reasonable Adjustments Policy is currently being developed | We monitor any agreements or remedial actions agreed with residents through our complaints management system. This allows us to monitor progress against timelines. |
| 5.11 | Landlords must not refuse to escalate a complaint through all stages of the complaints procedure unless it has valid reasons to do so. Landlords must clearly set out these reasons, and they must comply with the provisions set out in section 2 of this Code. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | Our Housing Complaints Policy outlines there are 12 months to escalate a complaint to the next stage, although every case will be treated on its merits.  In accordance with our Stage 2 escalation protocols, we escalate a case whenever a resident asks for an escalation. It is the Council’s Corporate Complaint team who determines whether a request is refused.  Cases are typically refused where it relates to an insurance claim which is managed through a separate process. |
| 5.12 | A full record must be kept of the complaint, and the outcomes at each stage. This must include the original complaint and the date received, all correspondence with the resident, correspondence with other parties, and any relevant supporting documentation such as reports or surveys. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) | We capture all records such as evidence and correspondence on our complaints management system. The system also allows us to associate relevant documents/reports and communication. |
| 5.13 | Landlords must have processes in place to ensure a complaint can be remedied at any stage of its complaints process. Landlords must ensure appropriate remedies can be provided at any stage of the complaints process without the need for escalation. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) | Staff are encouraged to make recommendations i.e., offer of compensation or other remedial actions to resolve a dispute quickly. |
| 5.14 | Landlords must have policies and procedures in place for managing unacceptable behaviour from residents and/or their representatives. Landlords must be able to evidence reasons for putting any restrictions in place and must keep restrictions under regular review. | In progress | Vexatious Service User Policy | The Council is currently developing a Vexatious Service User Policy. |
| 5.15 | Any restrictions placed on contact due to unacceptable behaviour must be proportionate and demonstrate regard for the provisions of the Equality Act 2010. | In progress | Vexatious Service User Policy | A Vexatious Service User Policy is currently in development. This policy will look to ensure that any restrictions put in place for residents takes into consideration our duties under the Equality Act 2010. This includes assessing residents’ needs at the point of reporting and tailoring our response to reflect any vulnerabilities. |

# Section 6: Complaints Stages

Stage 1

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 6.1 | Landlords must have processes in place to consider which complaints can be responded to as early as possible, and which require further investigation. Landlords must consider factors such as the complexity of the complaint and whether the resident is vulnerable or at risk. Most stage 1 complaints can be resolved promptly, and an explanation, apology or resolution provided to the resident. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | Staff are encouraged to make recommendations i.e., offer of compensation or other remedial actions to resolve a dispute quickly.  All Stage 1 complaints are signed off by the Head of Service for the service area. |
| 6.2 | Complaints must be acknowledged, defined and logged at stage 1 of the complaints procedure **within five working days of the complaint being received**. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 8 | This timescale is included in our policy and process. Compliance and performance are monitored and reported. |
| 6.3 | Landlords must issue a full response to stage 1 complaints **within 10 working days** of the complaint being acknowledged. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 8 | We have an internal target to respond within 10 working days in line with the Housing Ombudsman’s Code. This timescale is included in our policy and process. |
| 6.4 | Landlords must decide whether an extension to this timescale is needed when considering the complexity of the complaint and then inform the resident of the expected timescale for response. Any extension must be no more than 10 working days without good reason, and the reason(s) must be clearly explained to the resident. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | We will always explain why additional time is needed to resolve a complaint and aim to agree an extension with the resident.  Requests for extensions and correspondence from residents is documented in our complaint system. |
| 6.5 | When an organisation informs a resident about an extension to these timescales, they must be provided with the contact details of the Ombudsman. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | If an extension cannot be agreed, we signpost the resident to the Housing Ombudsman Service for independent review. |
| 6.6 | A complaint response must be provided to the resident when the answer to the complaint is known, not when the outstanding actions required to address the issue are completed. Outstanding actions must still be tracked and actioned promptly with appropriate updates provided to the resident. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | We respond to complaints in line with our 10-working day target and set out our commitments which are tracked using our complaints management system (iCasework). |
| 6.7 | Landlords must address all points raised in the complaint definition and provide clear reasons for any decisions, referencing the relevant policy, law and good practice where appropriate. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | Our responses included a standardised template to guide complaint handlers. This helps to ensure that all the required information is provided as part of the Stage 1 response. Responses are reviewed and signed off by a Head of Service or Director to ensure they are of the required standard. |
| 6.8 | Where residents raise additional complaints during the investigation, these must be incorporated into the stage 1 response if they are related and the stage 1 response has not been issued. Where the stage 1 response has been issued, the new issues are unrelated to the issues already being investigated or it would unreasonably delay the response, the new issues must be logged as a new complaint. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | Where appropriate to do so, new issues would be included in the original complaint investigation. If the addition of new issues could hinder or delay complaint resolution, a new complaint will be created. |
| 6.9 | Landlords must confirm the following in writing to the resident at the completion of stage 1 in clear, plain language:   1. the complaint stage; 2. the complaint definition; 3. the decision on the complaint; 4. the reasons for any decisions made; 5. the details of any remedy offered to put things right; 6. details of any outstanding actions; and 7. details of how to escalate the matter to stage 2 if the individual is not satisfied with the response. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | We commissioned the Housing Quality Network (HQN) to review our resident communications and part of this was to amend templates to provide greater empathy, apologise and aimed at putting things right.  This template helps to guide complaint handlers and ensure that all the required information is provided as part of the Stage 1 response. Responses are reviewed and signed off by a Head of Service or Director to ensure they are of the required standard.  Our Customer Relations Team offers ongoing support and training for staff on this area. |

Stage 2

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 6.10 | If all or part of the complaint is not resolved to the resident’s satisfaction at stage 1, it must be progressed to stage 2 of the landlord’s procedure. Stage 2 is the landlord’s final response. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | Our Housing Complaints Policy and Procedure provides clear guidelines on how a complaint can be escalated to Stage 2. |
| 6.11 | Requests for stage 2 must be acknowledged, defined and logged at stage 2 of the complaints procedure within five working days of the escalation request being received. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | We acknowledge all Stage 2 requests within five working days of receipt. |
| 6.12 | Residents must not be required to explain their reasons for requesting a stage 2 consideration. Landlords are expected to make reasonable efforts to understand why a resident remains unhappy as part of its stage 2 response. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | We do not require the resident to provide an explanation. |
| 6.13 | The person considering the complaint at stage 2 must not be the same person that considered the complaint at stage 1. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | A Stage 2 review will always be conducted by a different staff member. This prevents the possibility of the escalation being considered by the same person. |
| 6.14 | Landlords must issue a final response to the stage 2 **within 20 working days** of the complaint being acknowledged. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | This timeframe is set out in our Housing Complaints Policy and Procedure. Since introducing changes in our resourcing through both temporary and permanent recruitment drives – our quarter 4 complaints performance report reveals 100% compliance in the Stage 2 response timescale. |
| 6.15 | Landlords must decide whether an extension to this timescale is needed when considering the complexity of the complaint and then inform the resident of the expected timescale for response. Any extension must be no more than 20 working days without good reason, and the reason(s) must be clearly explained to the resident. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | We undertake investigations at Stage 2 within 20 working days in line with our Housing Complaints Policy. We will always explain why additional time is needed to resolve a complaint and aim to agree an extension with the resident. |
| 6.16 | When an organisation informs a resident about an extension to these timescales, they must be provided with the contact details of the Ombudsman. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | We need to update our policy and procedure to include this requirement that if an extension cannot be agreed, we will signpost the resident to the Housing Ombudsman Service for independent review. |
| 6.17 | A complaint response must be provided to the resident when the answer to the complaint is known, not when the outstanding actions required to address the issue are completed. Outstanding actions must still be tracked and actioned promptly with appropriate updates provided to the resident. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | Our Housing Complaints Policy and Procedure makes it clear that responses should not be delayed unless additional time is required to investigate a complex matter. |
| 6.18 | Landlords must address all points raised in the complaint definition and provide clear reasons for any decisions, referencing the relevant policy, law and good practice where appropriate. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | Our responses included a standardised template to guide complaint handlers. This helps to ensure that all the required information is provided as part of the Stage 2 response. Responses are reviewed and signed off by a director to ensure they are of the required standard. |
| 6.19 | Landlords must confirm the following in writing to the resident at the completion of stage 2 in clear, plain language:   1. the complaint stage; 2. the complaint definition; 3. the decision on the complaint; 4. the reasons for any decisions made; 5. the details of any remedy offered to put things   right;   1. details of any outstanding actions; and 2. details of how to escalate the matter to the   Ombudsman Service if the individual remains  dissatisfied. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | Our responses included a standardised template to guide complaint handlers. This helps to ensure that all the required information is provided as part of the Stage 2 response. Responses are reviewed and signed off by an assistant director/director to ensure they are of the required standard. |
| 6.20 | Stage 2 is the landlord’s final response and must involve all suitable staff members needed to issue such a response. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 9 | Our internal processes recognise that Stage 2 is the final stage of the complaints process. All responses at this stage are signed off by a director who is empowered to ensure that the Council has appropriately considered the complaint and has made a suitable offer of redress to prevent further escalation of the complaint. |

# Section 7: Putting things right

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 7.1 | Where something has gone wrong a landlord must acknowledge this and set out the actions it has already taken, or intends to take, to put things right. These can include:   * Apologising; * Acknowledging where things have gone   wrong;   * Providing an explanation, assistance or   reasons;   * Taking action if there has been delay; * Reconsidering or changing a decision; * Amending a record or adding a correction or   addendum;   * Providing a financial remedy; * Changing policies, procedures or practices. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 10 | We commissioned the Housing Quality Network (HQN) to review our resident communications and part of this was to amend templates to provide greater empathy, apologise and aimed at putting things right.  This led to a positive reduction in the percentage of complaints escalating to Stage 2 within the year.  Our complaints management system allows us to maintain an effective audit trail of communication, and track corrective actions agreed with residents through the complaints process. |
| 7.2 | Any remedy offered must reflect the impact on the resident as a result of any fault identified. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 10 | Our policies on housing complaints and redress acknowledge and respond to issues of service failures whilst taking into account individual circumstances. |
| 7.3 | The remedy offer must clearly set out what will happen and by when, in agreement with the resident where appropriate. Any remedy proposed must be followed through to completion. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 10 | Action plans are set, with clear ownership assigned, along with expected completion dates. We also have a procedure for tracking remedies that have been offered, and these are tracked via our complaints management system. |
| 7.4 | Landlords must take account of the guidance issued by the Ombudsman when deciding on appropriate remedies. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 10 | We have reviewed our redress policy, and this is presently out to consultation, with the final policy to be approved by our Housing Management Sub-Committee scheduled for September 2025. |

# Section 8: Self-assessment, reporting and compliance

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 8.1 | Landlords must produce an annual complaints performance and service improvement report for scrutiny and challenge, which must include:   1. the annual self-assessment against this Code to ensure their complaint handling policy remains in line with its requirements. 2. a qualitative and quantitative analysis of the landlord’s complaint handling performance. This must also include a summary of the types of complaints the landlord has refused to accept; 3. any findings of non-compliance with this Code by the Ombudsman; 4. the service improvements made as a result of the learning from complaints; 5. any annual report about the landlord’s performance from the Ombudsman; and 6. any other relevant reports or publications produced by the Ombudsman in relation to the work of the landlord. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 14 and website | Our Housing Complaints Policy and Procedure commits us to producing an annual performance and service improvement report which is to be reported to our governing body and published on our website.  We have implemented a new governance structure where complaint performance, trends, learning and insight is reported quarterly. This includes the formation of a Housing Management Sub-Committee, chaired by our Executive Mayor and supported by the Lead Member responsible for complaint handling.  We have submitted and published our 2023-24 report and are taking our 2024-25 report to the Housing Management Cabinet Sub-Committee (governing body) ahead of the September 2025 deadline. |
| 8.2 | The annual complaints performance and service improvement report must be reported to the landlord’s governing body (or equivalent) and published on the on the section of its website relating to complaints. The governing body’s response to the report must be published alongside this. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 14 and website | Our Housing Complaints Policy and Procedure commits us to producing an annual performance and service improvement report which is to be reported to our governing body and published on our website.  We have implemented a new governance structure where complaint performance, trends, learning and insight is reported quarterly. This includes the formation of a Housing Management Sub-Committee, chaired by our Executive Mayor and supported by the Lead Member responsible for complaint handling.  We have submitted and published our 2023-24 report and are taking our 2024-25 report to the Housing Management Cabinet Sub-Committee (governing body) ahead of the September 2025 deadline. |
| 8.3 | Landlords must also carry out a self-assessment following a significant restructure, merger and/or change in procedures. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 14 | This self-assessment is reported to the Corporate Management Team and elected members annually, or upon any significant changes. We will comply with this condition upon any significant changes. |
| 8.4 | Landlords may be asked to review and update the self-assessment following an Ombudsman investigation. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 14 | If there are significant concerns over our complaint handling following a formal Ombudsman investigation, we will review the self-assessment to comply with this condition. |
| 8.5 | If a landlord is unable to comply with the Code due to exceptional circumstances, such as a cyber incident, they must inform the Ombudsman, provide information to residents who may be affected, and publish this on their website Landlords must provide a timescale for returning to compliance with the Code. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 14 | We will adhere to this requirement if and when affected by exceptional circumstances. |

# Section 9: Scrutiny & oversight: continuous learning and improvement

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| Code provision | Code requirement | Comply: Yes / No | Evidence | Commentary / explanation |
| 9.1 | Landlords must look beyond the circumstances of the individual complaint and consider whether service improvements can be made as a result of any learning from the complaint. | Yes | Quarterly learning reports including thematic analysis to understand trends | Our case management system requires staff to clearly set out reasons for why a complaint has been upheld or not upheld and identify any learning or improvements that may need to arise.  Quarterly reports to the Housing Performance Improvement and Compliance Board, chaired by the Corporate Director for Housing & Regeneration also capture learning and identifies service improvement priorities which we can track and monitor.  The Customer Relations Team also hold 6-weekly meetings with service areas to discuss trends and themes and areas of improvement. These discussions also include individual deep dives on casework. |
| 9.2 | A positive complaint handling culture is integral to the effectiveness with which landlords resolve disputes. Landlords must use complaints as a source of intelligence to identify issues and introduce positive changes in service delivery. | Yes | Complaints are viewed as an opportunity to learn and drive service improvement. We take an approach that is not focused on the volumes of complaints that we receive. Staff are expected to engage positively with the complaints handling process and ensure all dissatisfaction is logged as a complaint.  The Customer Relations Team works with services to help identify trends, themes and learning and ensure this is reflected in service priorities. Following self-referral to the RSH, we have a regulatory improvement programme in place to improve standards. There is a dedicated complaints workstream within this programme. Deliverables within the workstream include positively changing culture across the service, use of data and insight to prevent and learn from complaints. We have established quarterly insight reports from complaints as a result. | Complaints are viewed as an opportunity to learn and drive service improvement. We take an approach that is not focused on the volumes of complaints that we receive. Staff are expected to engage positively with the complaints handling process and ensure all dissatisfaction is logged as a complaint.  The Customer Relations Team works with services to help identify trends, themes and learning and ensure this is reflected in service priorities. Following self-referral to the RSH, we have a regulatory improvement programme in place to improve standards. There is a dedicated complaints workstream within this programme. Deliverables within the workstream include positively changing culture across the service, use of data and insight to prevent and learn from complaints. We have established quarterly insight reports from complaints as a result. |
| 9.3 | Accountability and transparency are also integral to a positive complaint handling culture. Landlords must report back on wider learning and improvements from complaints to stakeholders, such as residents’ panels, staff and relevant committees. | Yes | We provide information on complaints performance and key learning to our Tenants Voice Panel on a quarterly basis. We will also be subject to periodic call ins from the Housing Scrutiny sub-committee. Collectively, both groups will have the opportunity to provide challenge and maintain oversight of how the Council is engaging with the complaints process and driving service improvement based on learnings. | We provide information on complaints performance and key learning to our Tenants Voice Panel on a quarterly basis. We will also be subject to periodic call ins from the Housing Scrutiny sub-committee. Collectively, both groups will have the opportunity to provide challenge and maintain oversight of how the Council is engaging with the complaints process and driving service improvement based on learnings. |
| 9.4 | Landlords must appoint a suitably senior lead person as accountable for their complaint handling. This person must assess any themes or trends to identify potential systemic issues, serious risks, or policies and procedures that require revision. | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 14 | The Council employs a Head of Regulatory Assurance whose portfolio includes oversight for complaints. The Head of Regulatory Assurance is responsible for ensuring the Member Responsible for Complaints and the governing body have access to reports complaints performance, learning and service improvement priorities. The Head of Regulatory Assurance is also able to direct the formulation of policies and procedures as appropriate to address areas of weakness of non-compliance. |
| 9.5 | In addition to this a member of the governing body (or equivalent) must be appointed to have lead responsibility for complaints to support a positive complaint handling culture. This person is referred to as the Member Responsible for Complaints (‘the MRC’). | Yes | Housing Complaints Policy and Procedure (for Council Tenants & Leaseholders) – Section 14 | Our Corporate Director for Housing & Regeneration exercises delegated authority and is also the lead for compliance with the consumer standards under the requirement of the Social Housing Regulatory Act. (Ultimate accountability lies with the Cabinet Member for the housing portfolio). |
| 9.6 | The MRC will be responsible for ensuring the governing body receives regular information on complaints that provides insight on the landlord’s complaint handling performance. This person must have access to suitable information and staff to perform this role and report on their findings. | Yes | Complaints performance forms part of the standard agenda for discussions in 121s with the Cabinet Member for Housing and forms a key metric we report on as part of our monthly Housing Improvement, Performance and Compliance Board, chaired by the Corporate Director for Housing & Regeneration. | Complaints performance forms part of the standard agenda for discussions in 121s with the Cabinet Member for Housing and forms a key metric we report on as part of our monthly Housing Improvement, Performance and Compliance Board, chaired by the Corporate Director for Housing & Regeneration. |
| 9.7 | As a minimum, the MRC and the governing body (or equivalent) must receive:   1. regular updates on the volume, categories   and outcomes of complaints, alongside  complaint handling performance;   1. regular reviews of issues and trends arising   from complaint handling;   1. regular updates on the outcomes of the   Ombudsman’s investigations and progress  made in complying with orders related to  severe maladministration findings; and   1. annual complaints performance and service   improvement report. | Yes | At present we ensure the MRC and Corporate Director for Housing & Regeneration receive:   * + Monthly updates on performance and trends   + Regular updates on casework and determinations from the Housing Ombudsman service and our progress in complying with orders   + Copies of the Housing Ombudsman’s annual self-assessment   We have implemented a new governance structure where complaint performance, trends, learning and insight is reported quarterly. This includes the formation of a Housing Management Sub-Committee, chaired by our Executive Mayor and supported by the Lead Member responsible for complaint handling.  We have submitted and published our 2023-24 report and are taking our 2024-25 report to the Housing Management Cabinet Sub-Committee (governing body) ahead of the September 2025 deadline. | At present we ensure the MRC and Corporate Director for Housing & Regeneration receive:   * + Monthly updates on performance and trends   + Regular updates on casework and determinations from the Housing Ombudsman service and our progress in complying with orders   + Copies of the Housing Ombudsman’s annual self-assessment   We have implemented a new governance structure where complaint performance, trends, learning and insight is reported quarterly. This includes the formation of a Housing Management Sub-Committee, chaired by our Executive Mayor and supported by the Lead Member responsible for complaint handling.  We have submitted and published our 2023-24 report and are taking our 2024-25 report to the Housing Management Cabinet Sub-Committee (governing body) ahead of the September 2025 deadline. |
| 9.8 | Landlords must have a standard objective in relation to complaint handling for all relevant employees or third parties that reflects the need to:   1. have a collaborative and co-operative approach towards resolving complaints, working with colleagues across teams and departments; 2. take collective responsibility for any shortfalls identified through complaints, rather than blaming others; and 3. act within the professional standards for engaging with complaints as set by any relevant professional body. | Yes | This objective is captured in our organisational TOWER values. These behaviours are:   * + We work together across boundaries and with partners to achieve the best outcomes for Tower Hamlets. This includes building relationships, developing networks, making it a better place to work and collaborating.   + We are open and transparent, willing to challenge, innovate and be accountable.   + We empower each other to be excellent and go the extra mile. We also respect all communities as they are the heart of everything we do.   These values reinforce our expectations of staff, and our objectives are set upon these. We also expect the same behaviours from our contractors who are an extension of the organisation. | This objective is captured in our organisational TOWER values. These behaviours are:   * + We work together across boundaries and with partners to achieve the best outcomes for Tower Hamlets. This includes building relationships, developing networks, making it a better place to work and collaborating.   + We are open and transparent, willing to challenge, innovate and be accountable.   + We empower each other to be excellent and go the extra mile. We also respect all communities as they are the heart of everything we do.   These values reinforce our expectations of staff, and our objectives are set upon these. We also expect the same behaviours from our contractors who are an extension of the organisation. |